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Eastern Europe-USSR: Resisting Soviet Countermeasures

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PLO: Arafat's Strategy	
PLO Chairman Arafat is being widely criticized within the organization—even by moderates—for meeting with Egyptian President Mubarak, but he probably hopes this will subside as he prepares for the next round of diplomatic maneuvering.	25X
George Habbash and Naif Hawatmah, the influential leaders of the PLO's two Marxist guerrilla groups and allies of Arafat in his struggle with PLO dissidents, have joined Fatah rebels and leaders of three other anti-Arafat PLO groups in denouncing the meeting. The Central Committee of Arafat's own Fatah organization criticized him for acting without consulting other PLO members, although it did not	
condemn the meeting outright. Arab states, meanwhile, are preparing to receive the dispersed	25X
Palestinian fighters. Approximately 500 Iraqi-supported fighters that fought with Arafat have arrived in Baghdad from Cyprus.	25X
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Comment: Arafat, in meeting with Mubarak, apparently decided to risk the loss of Marxist support. He is unlikely, however, to have written off support from his own loyalists. He will try to secure their backing again by embarking on a round of high-level consultations among Arab moderates, emphasizing his role as a key figure in the Middle East dialogue.	
Arafat probably hopes his indication of willingness to break with the radicals will drive a wedge between the US and Israel and perhaps lead to PLO discussions with the US. At a minimum, he is gambling that he can offer enough hope for such developments in the broader Middle East peace process to offset the opposition caused by his	
meeting with Mubarak.	25X
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IRAQ-IRAN: Military Action in the Persian Gulf		
Iraq continues to attack shipping in the northern Pers while Iran may have strengthened its forces near the Strai	ian Gulf, it of Hormuz.	25X1
Baghdad claims its air and naval forces sank four Ira two attacks near Bandar-e Khomeyni Thursday and yeste says it downed an Iraqi MIG-23 during one of the engage Thursday, a senior Iraqi military officer stated that Iraq sl targets deep in Iran and hit other vital installations to for end the war.	erday. Iran ements. On hould strike	25 X 1
		25X1
Comment : Early in the war Iraq unsuccessfully tried to internal distribution of Iranian petroleum products by hitt and pipeline pumping stations. Baghdad may be laying to groundwork for a similar effort to strike targets deep in Iranian and a strike targets deep in Iranian and Iranian	ing refineries he	05.74
the Iranian economy.		25X1 25X1

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would harm prospects for peace between China and Taiwan. Unions, the business community, and local governments are

divided on the decision, depending on whether they see their economic interests better served by China or by Taiwan. The US Embassy reports that the Liberal Party, the junior partner in the coalition with the Christian Democratic Appeal, strongly favors the sale but will not bring down the government over the issue.

Comment: The decision in large part reflects the Christian Democratic Appeal's preoccupation with moral aspects of government actions, despite possible economic repercussions and further strains on the defense budget. The Netherlands has a 17-percent unemployment rate, and the loss of the contract for two to four additional submarines could cost another 5,000 jobs. In addition, Taiwan had hinted at more orders for the shipbuilding industry, which may now be lost.

The government already has altered planned modernization programs for the Navy at the expense of other portions of the defense budget in order to aid the shipbuilding industry. Further diversions to compensate for the lost submarine order—as demanded by members of parliament on both sides of the aisle—could seriously delay other defense programs already hard hit by budgetary constraints.

The Chinese have alluded to the prospect of increased trade with the Dutch, if the submarine deal were disapproved. The Hague probably will become a more important trading partner to China over the long term.

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NICARAGUA-HONDURAS: Refugees Arrive

The latest exodus of Miskito Indians from northeastern Nicaragua is a major embarrassment for Managua. The Roman Catholic bishop of Bluefields crossed safely into Honduras yesterday with more than 1,000 Miskito Indians, escorted by guerrillas of the Misura movement. The Sandinistas, who earlier claimed the guerrillas had murdered the bishop, now accuse the US of organizing the entire incident to undermine the amnesty they recently offered to antiregime elements. Miskito leaders, however, cited obligatory military service, lack of food, and restrictions in their former home as reasons for fleeing.

Comment: The Sandinistas have claimed that they have improved their treatment of the native peoples on the east coast and that their resettlement efforts are well received. The flow of new refugees across the border, however, shows the continued failure of Managua's policies in the region. Misura leaders say many more Miskito Indians will enter Honduras soon.

PHILIPPINES: Election Concession

President Marcos on Wednesday agreed to a new voter registration drive in preparation for the National Assembly elections in May. The "dominant opposition group" in each district will be invited to participate in the drive, and new lists of voters will be published by the local governments. Although the mechanics of the drive have not been worked out, Marcos said that it would not disenfranchise workers abroad and other voters who are unable to register.

Comment: The concession comes after weeks of intense pressure from opposition politicians and businessmen for reforms that would ensure fair elections. They are certain to divide moderate opposition parties, which will vie for representation as the "dominant opposition group" in each district. The elections commission, which is controlled by members loyal to the President, presumably will oversee the registration drive. The category of voters unable to register could still provide a pool of votes for election fraud.

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ITALY-LEBANON: Pertini's Views on MNF

President Pertini told reporters yesterday that Italy risks becoming entangled in a war if its troops stay in Lebanon. He noted that the threat of direct conflict between Israel and the PLO provided the original justification for the Multinational Force and that the situation has been altered significantly by the evacuation of PLO chief Arafat's forces. Pertini also said that, during his message to the people on 31 December, he will call for withdrawal of the Italian contingent. An official in the Foreign Ministry subsequently assured the US Embassy that Pertini's remarks would not affect the official Italian position.

Comment: Pertini's remarks almost certainly will increase public pressure on the government for a complete withdrawal of the Italian contingent. They also are likely to weaken support for the Multinational Force among Prime Minister Craxi's Socialists and strengthen opposition to participation from other members of the coalition. Craxi and Defense Minister Spadolini probably will continue to argue privately against withdrawal soon, and they will try to persuade Pertini to temper his message. Any new compromise on participation that emerges will be fragile, however, and Rome will be especially sensitive to hints about withdrawal from other contributors to the Multinational Force.

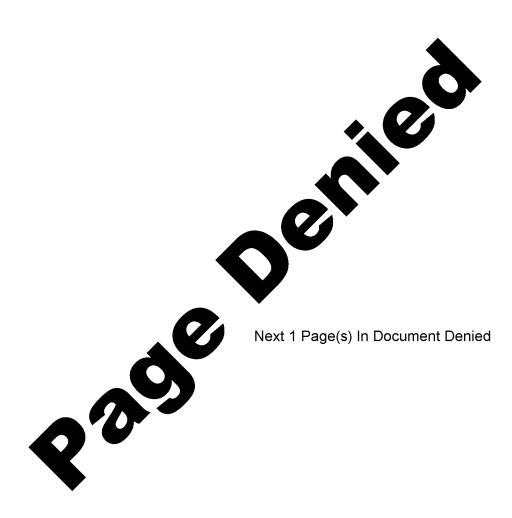
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FRANCE-ANGOLA: Possible Helicopter Sale

South African press reports state that France is preparing to lease 37 Dauphin helicopter gunships to Angola for use against UNITA insurgents. Sources of the US Embassy in Pretoria say the French recently briefed the West Germans about a delivery to Luanda of six Alouette III helicopters.

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Published Soviet statistics show that im \$2.3 billion during the first nine months of 1 \$2.9 billion during the same period last year indicate that most of the drop is accounted sales of linepipe, which were at record level the rush to complete the gas export pipeline.	983, as compared with

Special Analysis		

EASTERN EUROPE-USSR: Resisting Soviet Countermeasures

Some of the USSR's allies are continuing to put up varying degrees of resistance to INF countermeasures, although all of them except Romania have publicly endorsed General Secretary Andropov's statement of 24 November. Earlier this year most of the East Europeans—with Romania in the lead—successfully blocked Soviet efforts to obtain the Warsaw Pact's endorsement of tough countermeasures. Hungary and Bulgaria reportedly have resisted Soviet pressure to accept missiles on their territories. East Germany and Czechoslovakia agreed to accept deployment of the SS-12/22, but some of their officials have expressed concern about the burdens involved. The USSR's recent warnings to its allies about their lack of support have had some success in Hungary and Czechoslovakia, but the East Europeans may believe the lack of decisive leadership in Moscow gives greater latitude to resist Soviet pressure.

The Soviets first encountered problems when they tried to obtain a strong statement by the Warsaw Pact endorsing additional missile basing in the East as a response to INF deployments. At regularly scheduled Warsaw Pact ministerial and leadership meetings this year, the Soviets' efforts to obtain a unified response were opposed by most of the East European representatives, with Romania the most outspoken.

At the extraordinary meeting of Warsaw Pact party leaders in Moscow in June, the USSR sought endorsement of a prepared document restating earlier Soviet threats to deploy additional missiles in agreement with the Warsaw Pact states. This proposed response to the Williamsburg Summit's endorsement of NATO's dual decision on INF reportedly was blocked by Romania, with Hungary and Bulgaria also arguing strongly against it. The Soviets' threatening language was replaced with a moderate communique calling for avoidance of any measures that could complicate an already tense situation.

Subsequent efforts by the USSR to persuade its allies to agree to the deployment of Soviet missiles on their territories have been only partially successful. Under bilateral agreements announced on 24 October between the USSR and East Germany and between the USSR and Czechoslovakia, sites are to be prepared for Soviet "tactical-operational" missiles. Soviet officials have said that these missiles will be SS-12/22s.

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The Soviets, however, would like to show that they have broad-based support in the Warsaw Pact for INF countermeasures. As a result, they reportedly have put pressure on other East European countries to accept Soviet missiles—thus far without success.	25X1
Reactions in Hungary, Bulgaria, and Poland	
Budapest has announced publicly that no missiles will be deployed in Hungary.	25X1 25X1
Bulgarian leader Zhivkov has said there are no plans for counterdeployments in Bulgaria, and he continues to advocate a nuclear-weapons-free zone for the Balkans.	25X1 25X1
Polish Premier Jaruzelski, voiced concern earlier this year that Poland's internal situation made it inappropriate to station Soviet missiles there.	25X1 25X1 25X1
Opposition in East Germany and Czechoslovakia Efforts to demonstrate public support for Soviet counterdeployments in East Germany and Czechoslovakia have shown poor results.	25X1 25X1

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Some East German and Czechoslovak diplomats have concern about the economic burden associated with static missiles and about the increased danger to their countries event of war. A Soviet official recently said that the Centra Committee plenums of East Germany and Czechoslovakia November were marked by heated debate on this issue. Senior Czechoslovak officials also have complained a lack of participation by other Warsaw Pact states.	oning Soviet s in the al a in
Extracting Endorsements	
Some East Europeans recently have taken cognizance	
increased Soviet pressure and have issued formal endors	ements of
INF countermeasures. Hungary organized a demonstration	n of support
this week. Czechoslovakia has substantially curtailed diple	
contacts with the NATO basing countries, probably as a s	sign of its
backing.	
Romania is the only Warsaw Pact state that has not p	
endorsed Andropov's statement. Despite Soviet pressure	
Ceausescu continues to call on the Soviets to return to the	
negotiations and has attacked both Soviet and US plans	
missiles in Europe. When Warsaw Pact commander Kulik	
to Romania to lobby for the Soviet position, Ceausescu re	
organizing mass demonstrations in 29 cities calling for the	elimination
of nuclear missiles in the East and the West.	
Persistent Soviet Pressure	
Recent statements by Soviet officials indicate that Mo	oscow has
not given up on broadening the scope of the countermea	sures. A
Soviet official recently said that the question of whether F	Poland and
Hungary would deploy Soviet missiles remained open,	h

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